

Message Text

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PAGE 01 GEORGE 00975 01 OF 06 111106Z
ACTION SCA-01

INFO OCT-01 ARA-10 ISO-00 SCS-05 PPTE-00 VOE-00 MMO-04
SIG-02 /023 W

-----111129Z 010980 /11

R 101727Z MAY 77
FM AMEMBASSY GEORGETOWN
TO SECSTATE WASHDC 4634

UNCLAS SECTION 1 OF 6 GEORGETOWN 0975

FOR: ARA, PPT, SCS AND VO

E.O. 11652: N/A
TAGS: CGEN, APER, ABUD
SUBJECT: FY 1979 CONSULAR PACKAGE

REF: STATE 087841

1. THE FOLLOWING IS EMBASSY'S CONSULAR PACKAGE AS
REQUESTED REFTEL.

FY-1976	FY-1977	FY-1978	FY-1979
ACTUAL	ESTIMATE	ESTIMATE	ESTIMATE
10/1/75 TO	10/1/76 TO	10/1/77 TO	10/1/78 TO
9/30/76	9/30/77	9/30/78	9/30/79

2. SCHEDULE 1 - IMMIGRANT VISAS
ARA, EMBASSY, GEORGETOWN, GUYANA

1. IV'S ISSUED			
3,496	5,460	6,720	6,000

2. IV'S REFUSED			
1,472	1,000	1,680	1,500

3. TOTAL IV CASES			
4,968	6,560	8,400	7,500

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MAN HOURS UTILIZED
AMERICAN OFFICERS

4. FULL TIME PERMANENT			
2,161	3,000	3,200	3,200

5. TEMPORARY DETAIL

-	220	80	80
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6. PIT (LOCALLY HIRED)

-	-	-	-
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7. SUB-TOTAL AMERICAN MAN HOURS

2,161	3,220	3,280	3,280
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LOCAL

8. FULL TIME PERMANENT

7,511	7,074	9,638	9,600
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9. TEMPORARY DETAIL

0	2,564	-	-
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10. PIT

0	360	200	200
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11. SUB-TOTAL LOCAL MAN HOURS

7,511	9,698	9,838	9,800
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12. TOTAL IV MAN HOURS

9,672	12,918	13,118	13,080
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PCT. OF TOTAL IV CASES REQUIRING

13. USE OF INTERPRETER

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0 PCT	0 PCT	0 PCT	0 PCT
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14. THIRD COUNTRY CHECK

10 PCT	15 PCT	18 PCT	15 PCT
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3. SCHEDULE II - NON IMMIGRANT VISAS

GEOGRAPHIC BUREAU - ARA

EMBASSY, GEORGETOWN, GUYANA

15. NIV'S ISSUED

4,608	4,800	5,000	5,000
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16. NIV'S REFUSED

4,000	4,200	4,300	4,300
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17. TOTAL NIV CASES

8,608	9,000	9,300	9,300
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MAN HOURS UTILIZED

AMERICAN OFFICERS

18. FULL TIME PERMANENT

964 1/2	965	965	965
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19. TEMPORARY DETAIL

0	80	60	60
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20. PIT (LOCALLY HIRED)

0	0	0	0
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21. SUB-TOTAL AMERICAN MAN HOURS

964 1/2	1,045	1,025	1,025
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ACTION SCA-01

INFO OCT-01 ARA-10 ISO-00 SCS-05 PPTE-00 VOE-00 MMO-04

SIG-02 /023 W

-----111138Z 011611 /10

R 101727Z MAY 77

FM AMEMBASSY GEORGETOWN

TO SECSTATE WASHDC 4635

UNCLAS SECTION 2 OF 6 GEORGETOWN 0975

FOR ARA, PPT, SCS AND VO

LOCAL

22. FULL TIME PERMANENT

4,955	4,300	5,100	5,100
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23. TEMPORARY DETAIL

0	720	0	0
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24. PIT

0	0	0	0
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25. SUB-TOTAL LOCAL MAN HOURS

4,955	5,020	5,100	5,100
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26. TOTAL NIV MAN HOURS

5,519	6,065	6,125	6,125
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27. NIV FEES COLLECTED

\$18.00

28. BORDER CROSSING CARDS FY-76

N/A

29. CREW LIST VISAS

39

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30. NAMES ON CREW LIST VISAS

UNKNOWN

PCT. OF TOTAL NIV CASES REQUIRING

31. INTERVIEWS

98 PCT

32. USE OF INTERPRETERS

0 PCT

33. THIRD COUNTRY CHECK

1 PCT

4. SCHEDULE III - SPECIAL CONSULAR SERVICES

ARA - EMBASSY, GEORGETOWN, GUYANA

34. AMERICAN CITIZEN DEATHS

0	6	7	7
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35. ESTATE/PROPERTY CLAIMS

0	1	1	1
---	---	---	---

36. NOTARIALS

202	260	300	300
-----	-----	-----	-----

37. WELFARE/WHEREABOUTS

6	12	15	15
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38. ARRESTS

1	1	1	1
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39. SHIPPING & SEAMAN

69	42	50	50
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40. OTHER AGENCY SERVICES

175	200	200	200
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41. TOTAL SCS CASES

453	512	574	574
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MAN HOURS UTILIZED

AMERICAN OFFICERS

42. FULL TIME PERMANENT

102	120	125	125
-----	-----	-----	-----

43. TEMPORARY DETAIL

-	8	-	-
---	---	---	---

44. PIT (LOCALLY HIRED)

-	-	-	-
---	---	---	---

45. SUB-TOTAL AMERICAN HOURS

102	128	125	125
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LOCAL

46. FULL TIME PERMANENT

269	303	310	310
-----	-----	-----	-----

47. TEMPORARY DETAIL

-	-	-	-
---	---	---	---

48. PIT

-	-	-	-
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49. SUB-TOTAL LOCAL MAN HOURS

269	303	310	310
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50. TOTAL SCS MAN HOURS

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371	431	435	435
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51. TREASURY CHECKS

723

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ACTION SCA-01

INFO OCT-01 ARA-10 ISO-00 SCS-05 PPTE-00 VO-03 MMO-04
SIG-02 /026 W

-----120747Z 046009 /11

R 101727Z MAY 77
FM AMEMBASSY GEORGETOWN
TO SECSTATE WASHDC 4636

UNCLAS SECTION 3 OF 6 GEORGETOWN 0975

FOR ARA, PPT, SCS AND VO

5. SCHEDULE IV-CITIZENSHIP AND
PASSPORT SERVICES
ARA-EMBASSY, GEORGETOWN, GUYANA

52. PPT APPLICCATIONS EXECUTED
115 100 100 100

53. PPT APPLICATIONS EXAMINED
0 0 0 0

54. FEE PASSPORTS ISSUED
115 99 100 100

55. NO FEE PASSPORTS ISSUED
0 0 0 0

56. PPTS AMENDED OR EXTENDED
4 5 5 5

57. NEW REGISTRATION APPLICATIONS
84 90 90 90

58. REPORT OF BIRTH
2 6 6 6

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59. WITNESS TO MARRIAGE
0 2 1 1

60. WAIVER OF PASSPORTS

0	0	0	0
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61. SUB-TOTAL PASSPORT CASES

320	EPW	302	302
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62. IDENTITY CARDS ISSUED

0	0	0	0
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63. TOTAL PASSPORT CASES

320	302	302	302
-----	-----	-----	-----

MANHOURS UTILIZED

AMERICAN OFFICERS

64. FULL TIME PERMANENT

151	160	160	160
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65. TEMPORARY DETAIL

0	8	0	0
---	---	---	---

66. PIT (LOCALLY HIRED)

0	0	0	0
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67. SUB-TOTAL AMERICAN HOURS

151	168	160	160
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LOCAL

68. FULL TIME PERMANENT

212	220	220	220
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69. TEMPORARY DETAIL

0	0	0	0
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70. PIT

0	0	0	0
---	---	---	---

71. SUB-TOTAL LOCAL MAN HOURS

212	220	220	220
-----	-----	-----	-----

72. TOTAL PPT MAN HOURS

363	388	380	380
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73. AMERICANS REGISTERED 3/31/77 - 1062

AMERICAN CITIZENS REGISTERED

74. OFFICIALS	70
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75. NON-OFFICIALS 992

6. SCHEDULE V - CONDITIONS AND JUSTIFICATIONS

ARA-EMBASSY-GEORGETOWN, GUYANA

FY-1976

HOURS GAINED,	AMERICAN	LOCAL
OVERTIME	24	8
DETAILS IN	0	0
HOURS LOST	0	0
DETAILS OUT	40	0
STAFFING GAPS	40	0
PROLONGED LEAVE	240	0

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ACTION SCA-01

INFO OCT-01 ARA-10 ISO-00 SCS-05 VOE-00 PPTE-00 MMO-04
SIG-02 /023 W

-----111128Z 011391 /10

R 101727Z MAY 77

FM AMEMBASSY GEORGETOWN

TO SECSTATE WASHDC 4637

UNCLAS SECTION 4 OF 6 GEORGETOWN 0975

FOR ARA, PPT, SCS AND VO

AMERICANS: VISAS SCS PPT GENERAL TOTAL

76. AUTHORIZED 6/30/76 2 0 0 1 3

77. AUTHORIZED 3/31/77 2 0 0 1 3

78. FILLED 3/31/77 2 0 0 1 3

INCREASE/DECREASE

79. REQUIRED FY 1978 0

80. REQUIRED FY 1979 0

LOCALS:

81. AUTHORIZED 6/30/76 4 0 0 2 6

82. AUTHORIZED 3/31/77 7 0 0 1 8
(2 TEMPORARY)

83. FILLED 3/31/77 7 0 0 1 8
(2 TEMPORARY)

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INCREASE/DECREASE

84. REQUIRED FY 1978 8 0 0 1 9

85. REQUIRED FY 1979 8 0 0 1 9

7 SCHEDULE VI - FEDERAL BENEFITS, FRAUD, ETC.
ARA-EMBASSY-GEORGETOWN, GUYANA

A. FEDERAL BENEFIT ACTIVITY

NUMBER OF SSA REIMBURSED:

AMERICAN : 0 LOCAL: 0

HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER THAN
FEDERAL BENEFITS

AMERICAN: 0 LOCAL: 0

HOURS WORKED BY REGULAR (NONREIMBURSED) CONSULAR EMPLOYEES ON
FEDERAL BENEFITS

AMERICAN: 12 LOCAL: 96

B. FRAUD INVESTIGATIONS

OUTSIDE INVESTIGATIONS

1. N/A

2. N/A

3. DONE BY CONSULAR SECTION: 10

B. REGULAR PERSONNEL

IF DONE BY CONSULAR UNIT, MANHOURS FOR:

AMERICAN: 24 LOCAL 0

VISA APPLICATIONS 10 RATE OF INCREASE 5

PPT APPLICATIONS 0 RATE OF INCREASE/DECREASE 0

DONE FOR INS 0 RATE OF INCREASE/DECREASE 0

OF CASE INVESTIGATED, WHAT PERCENT FINALLY ISSUED:

VISAS 40 PCT

PPT 0 PCT

C. U.S. CITIZEN IN JAIL 3/31/77 0

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D. SERVICES FOR INS

1. NUMBER OF RE-ENTRY PERMIT EXTENSIONS 2
2. NUMBER OF I-151 CARDS SURRENDERED 5
3. I-151 CARDS INTERVIEWS - LOST/STOLEN 8

E. LOSS OF NATIONALITY CASES 1
(INCLUDING RENUNCIATIONS)

F. FOUND PASSPORT CASES PROCESSED 1

G. NOT APPLICABLE FOR THIS POST

H. CONSULAR STAFFING PAOQERN:

AMERICAN CONSUL - FSO-4

VICE CONSUL - FSO-7

VICE CONSUL - FSO-7

LOCAL

SECRETARY (GENERAL) - FSL-5

CONSULAR ASSISTANT (IV)- FSL-6

CONSULAR CLERK (IV) - FSL-4

CONSULAR CLERK (IV) - FSL-4

FILE CLERK (GENERAL) - FSL-4

CONSULAR CLERK (NIV) - FSL-6

RECEPTIONIST/CLERK(IV-NIV) FSL-4 (TEMPORARY)

CONSULAR CLERK (IV) - FSL-3 (TEMPORARY)

H. NARRATIVE

1. PREFACE

AS IS SHOWN IN SCHEDULES I AND II OF THIS REPORT, THE EMPHASIS ONCONSULAR OPERATIONS AT THIS POST IS VISA ISSUANCE. WHILE WE EXPERIENCE THE OCCASIONAL PROTECTION AND CITIZENSHIP CASE, BY AND LARGE, SCS AND PPT NORMALLY DO NOT OCCUPY A GREAT DEAL OF TIME AND EFFORT.

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ACTION SCA-01

INFO OCT-01 ARA-10 ISO-00 SCS-05 PPTE-00 VOE-00 MMO-04

SIG-02 /023 W

-----111137Z 011524 /10

R 101727Z MAY 77

FM AMEMBASSY GEORGETOWN
TO SECSTATE WASHDC 4638

UNCLAS SECTION 5 OF 6 GEORGETOWN 0975

FOR ARA, PPT, SCS AND VO

2. SPECIAL FACTORS AFFECTING WORKLOAD
PRESENTLY THERE ARE THREE SIGNIFICANT FACTORS
THAT HAVE CAUSED AN UPSURGE IN OUR VISA WORKLOAD.
(A) CHANGE IN THE INA: THE RECENT AMENDMENT
OT THE 1952 INA ACCORDING WESTERN HEMISPHERE
CITIZENS THE SAME PREFERENCE AS THE EASTERN
HEMISPHERE HAS ALMOST DOUBLED THE IMMIGRANT
VISA WORKLOAD AT THIS POST. THIS YEAR
AND IN FISCAL 78 AND 79 IT IS
EXPECTED THAT OUR IMMIGRANT VISA WORKLOAD WILL
REMAIN HIGH. THIS IS DUE BASICALLY TO THE
BACK LOG OF APPROXIMATELY 3,000 CASES
THAT WERE PENDING PRIOR TO THE CHANGE IN THE
LAW FOR APPLICANTS WHO WERE OTHERWISE QUALI-
FIED FOR THEIR VISAS. IN ADDITION, THERE HAS
BEEN AN INITIAL SURGE OF SECOND AND FIFTH
PREFERENCE VISA PETITIONS BY THOSE RELATIVES
IN THE UNITED STATES WHO HAD HEARD OF THE
IMPENDING CHANGE IN THE LAW AND ACTED UPON
IT PROMPTLY AFTER THE LAW CAME INTO EFFECT.
PRESENTLY, WE ARE AVERAGING 78 NEW PETITIONS
A WEEK. NORMALLY, FIGURING A FACTOR OF THREE
PERSONS PER EACH PETITION WE ARE AVERAGING
ABOUT 215 NEW CASES PER WEEK. THIS HAS CREATED
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A HEAVY BURDEN ON OUR PERMANENT STAFF OF SIX
LOCAL AND TWO TEMPORARY EMPLOYEES. GIVEN THE
LEVEL OF EXPERIENCE OF THE TWO VICE CONSULS
(SEE SUBPARA C.) ASSIGNED TO GEORGETOWN AND
THE PRESENT HIGH-NON IMMIGRANT VISA WORKLOAD,
WE ARE PROCESSING THE OPTIMUM OF 35 IMMIGRANT
VISA APPLICANTS DAILY. ON MAY 16, 1977, THE
CONSULAR SECTION IS TAKING ON A PART TIME LOCAL
EMPLOYEE 20 HOURS PER WEEK TO PROCESS
THE MORE NUMEROUS REQUESTS FOR CLEARANCES
CAUSED BY THIS HEAVY INCREASE IN OUR WORKLOAD.
THEREFORE, TO COVER THE INCREASED WORKLOAD AS
WELL AS SICK LEAVE, AND ANNUAL LEAVE, WE ARE
REQUESTING ONE ADDITIONAL LOCAL EMPLOYEE POSITION FOR
FISCAL YEAR 1978. POST BELIEVES THIS POSITION
IS AMPLY JUSTIFIED BY OUR CURRENT AND FUTURE
VISA CASE LOAD.

(B) PERSONNEL TURBULENCE

SINCE THE ARRIVAL OF THE CHIEF OF SECTION (AUGUST 76) THE CONSULAR SECTION HAS EXPERIENCED A HEAVY TURN-OVER IN AMERICAN PERSONNEL. FIVE VICE CONSULS INCLUDING THE PRESENT TWO ON DUTY, HAVE BEEN ASSIGNED TO THE SECTION. THIS UNUSUAL SITUATION OCCURRED DUE TO THE EARLY DEPARTURE OF ONE JUNIOR OFFICER AND THE UNEXPECTED RESIGNATION OF A SECOND. ALL JUNIOR OFFICERS ASSIGNED TO THIS POST ARE ON ROTATIONAL ASSIGNMENTS, MEANING THEY NORMALLY SERVE FIRST PORTION OF THEIR TOUR IN THE CONSULAR SECTION AND MOVE TO THE POLITICAL SECTION UPON THE DEPARTURE OF THE JUNIOR POLITICAL OFFICERS. IT IS ANTICIPATED THAT ONE OF THE TWO VICE CONSULS PRESENTLY ASSIGNED TO THE CONSULAR SECTION WILL ROTATE TO THE EMBASSY IN LATE AUGUST/SEPTEMBER 1977. AT THIS TIME THE CUMULATIVE LEVEL OF EXPERIENCE UNCLASSIFIED

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FOR BOTH VICE CONSULS IS FIVE MONTHS. AN ADDITIONAL FACTOR TO BE TAKEN INTO CONSIDERATION IS OF THE EIGHT LOCAL EMPLOYEES, THREE HAVE JOINED THE CONSULAR SECTION SINCE DECEMBER 1976. THIS SITUATION HAS NATURALLY PLACED A HEAVY DEMAND UPON THE CHIEF OF SECTION TO INSURE THAT PROPER PROCEDURES ARE CARRIED OUT, CORRESPONDENCE ANSWERED IN A TIMELY MANNER AND VISA CASES PROCESSED EFFICIENTLY, CORRECTLY AND PROMPTLY. ANOTHER UNUSUAL CHARACTERISTIC AT THIS POST IS THAT THE CHIEF OF SECTION IS THE HIGHEST RANKING FSO BELOW THE CHARGE D'AFFAIRE AND HAD TO RESUME THE DUTIES OF CHARGE BETWEEN OCTOBER 20, 1976 AND JANUARY 25, 1977, BECAUSE OF THE RECALL OF THE PRESENT CHARGE FOR POLITICAL REASONS.

(C) ECONOMIC SITUATION

WHILE THE POST'S PARM COVERED IN DETAIL THE PRESENT ECONOMIC SITUATION IN GUYANA IT SHOULD BE NOTED THAT THIS PRESENT CRISIS IS BELIEVED TO BE RESPONSIBLE FOR THE RECENT UPSURGE IN MALAFIDE NON-IMMIGRANT VISA APPLICATIONS, AS WELL AS A FACTOR IN THE HEAVIER THAN ANTICIPATED DEMAND FOR IMMIGRANT VISAS. THIS, COUPLED WITH THE BANK OF GUYANA'S DECISION NOT TO PERMIT GUYANESE CITIZENS FOREIGN EXCHANGE WHEN TRAVELING ABROAD FOR PLEASURE, HAS CREATED AN ADDITIONAL PROBLEM IN OUR

NON-IMMIGRANT VISA OPERATION. WE ARE NOW
FORCED TO EXAMINE VERY CLOSELY ALMOST EVERY
NON-IMMIGRANT VISA APPLICATION FROM ALL
AREAS OF GUYANESE SOCIETY, TO INSURE THAT:
(I) THEY ARE NOT ABANDONING THEIR RESIDENCE AND
(II) THEY HAVE SUFFICIENT FUNDS AVAILABLE WITH
WHICH TO TRAVEL
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ACTION SCA-01

INFO OCT-01 ARA-10 ISO-00 SCS-05 VO-03 PPTE-00 SIG-02
MMO-04 /026 W

-----120753Z 046093 /11

R 101727Z MAY 77
FM AMEMBASSY GEORGETOWN
TO SECSTATE WASHDC 4639

UNCLAS SECTION 6 OF 6 GEORGETOWN 0975

FOR ARA, PPT, SCS AND VO

MOREOVER, THE INCREASE OF UNEMPLOYMENT IN
GUYANA HAS RESULTED IN MANY NON-IMMIGRANT VISA
APPLICANTS, WHO ARE NOT OTHERWISE QUALIFIED FOR
IMMIGRANT VISAS, TO SEEK NON-IMMIGRANT VISAS IN
ORDER TO ENTER THE UNITED STATES TO FIND
EMPLOYMENT. OUR VISA REFUSAL RATE IS NOW
RUNNING 50 TO 60 PCT WHICH CREATES PRESSURES
OF ITS OWN-CONGRESSIONAL INQUIRIES,
LETTERS FROM RELATIVES IN THE UNITED STATES
AND THE APPLICANTS THEMSELVES WHO CONTINUE
TO RETURN IN HOPES OF EVENTUALLY QUALIFYING
FOR THEIR VISA. THEREFORE, INTERVIEWING
OFFICERS HAVE TO SPEND MORE AND MORE TIME
ON THE NON-IMMIGRANT VISA LINE TO INSURE
THAT BOTH THE REQUIREMENTS OF THE LAW ARE
MET AND AT THE SAME TIME ACCORD EFFICIENT

AND COURTEOUS VISA SERVICES TO ALL APPLICANTS.

3. CONCLUSION

IN CONCLUSION WE BELIEVE THIS PACKAGE ACTUALLY REFLECTS THE CURRENT AND FUTURE CONSULAR WORKLOAD IN GEORGETOWN. HOWEVER, IF WE ARE TO MAINTAIN AN EFFICIENT VISA OPERATION, IT IS IMPERATIVE THAT THE TWO TEMPORARY EMPLOYEES

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AUTHORIZED BY THE DEPARTMENT, BE EXTENDED THROUGH SEPTEMBER 30, 1977, THEN MADE PERMANENT IN FISCAL YEAR 1978. ADDITIONALLY, WE WILL NEED ONE MORE LOCAL EMPLOYEE TO COVER THE INCREASED PAPER WORK WHICH WE CAN NO LONGER APPORTION OUT TO OTHER EMPLOYEES IN THE SECTION WITHOUT IT SEVERELY HAMPERING OUR OVERALL OPERATION. WE ARE AT THE OPTIMUM LEVEL OF DUTIES THAT EACH LOCAL CAN BE EXPECTED TO CARRY. ANY ADDITIONAL RESPONSIBILITIES WOULD THEN PRESENT A BURDEN THAT WOULD AFFECT MORALE AND THE QUALITY OF SERVICE. AT THIS TIME IT IS NOT EXPECTED OR ANTICIPATED THAT ANY ADDITIONAL AMERICAN PERSONNEL WILL BE NEEDED AS THE EXPERIENCE LEVEL AND ROTATIONAL PATTERN EVEN OUT. THE THREE OFFICERS ASSIGNED TO THE SECTION, SHOULD BE ABLE TO HANDLE THE PRESENT AND FUTURE WORKLOAD WITHOUT UNDUE DIFFICULTY. WE BELIEVE THAT REGARDLESS OF ALL THE ABOVE FACTORS THE POST HAS RENDERED HIGH QUALITY SERVICES IN THE PAST AND WILL CONTINUE TO DO SO IN THE FUTURE.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Sent Date: 10-May-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01-Jan-1960 12:00:00 am
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977GEORGE00975
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770166-0809
Format: TEL
From: GEORGETOWN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770575/aaaacmyv.tel
Line Count: 747
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 2c54c397-c288-dd11-92da-001cc4696bcc
Office: ACTION SCA
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 14
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: 77 STATE 87841
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 08-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2586828
Secure: OPEN
Status: NATIVE
Subject: FY 1979 CONSULAR PACKAGE
TAGS: CGEN, APER, ABUD
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/2c54c397-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009